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February 2015 – Air Defence Stadium outside of Cairo



The context

- Police/government: Protesters forcing their way into the stadium (subsequently died of asphyxiation). Prevention from damaging property
- Fans: Thousands of people forced by police to go through metal cagelike corridor numbers increased crushing against metal bars
  - People were suffocating
  - People were trying to get out
  - Military trampling people
  - Military shot tear gas and tanks blocked the exits



## ...crowd management principles

Knowledge

Become informed about the culture of the identities, sensitivities and norms.

Facilitate

Orient the policing toward facilitating the legitimate intentions of those identities.

Communicate

Be sure to communicate with participants throughout

Differentiate

If intervention is necessary be sure that it is correctly targeted



1. How people behave in emergencies





How people behave in emergencies

## They delay their evacuation

1. Not taking the emergency seriously



### Why the delay in our response to danger?

- Denial ('bias')
- Freezing
- misrecognition (9-11)?
  - Are they reasonable or unreasonable? (How likely is a fire? How likely is a plane crashing into your building?)
- If you're alone in your office and the alarm bell sounds, what do you do?





How people behave in emergencies

### They delay their evacuation

- 1. Not taking the emergency seriously
- 2. To deal with the emergency



How people behave in emergencies

### They delay their evacuation

- 1. Not taking the emergency seriously
- 2. To deal with the emergency
- 3. To be with & help each other







How to study behaviour in emergencies

What people **did** (observations/video, reports)

 Tells us about common patterns, prevalence

The **reasons** for behaviour (same behaviour could have different motives)

Tells us about mechanism/process

#### Our methods:

- Interviews, surveys of survivors
- Archive materials (mass media, official reports/inquests)
- Experiments

# 7<sup>th</sup> July 2005 London bombings

- 4 bombs (three trains, one bus)
- Rush hour
- 56 people died
- 700+ injuries

Emergency services

didn't reach all

the survivors

immediately – the crowd

left in the dark for

20 minutes or more

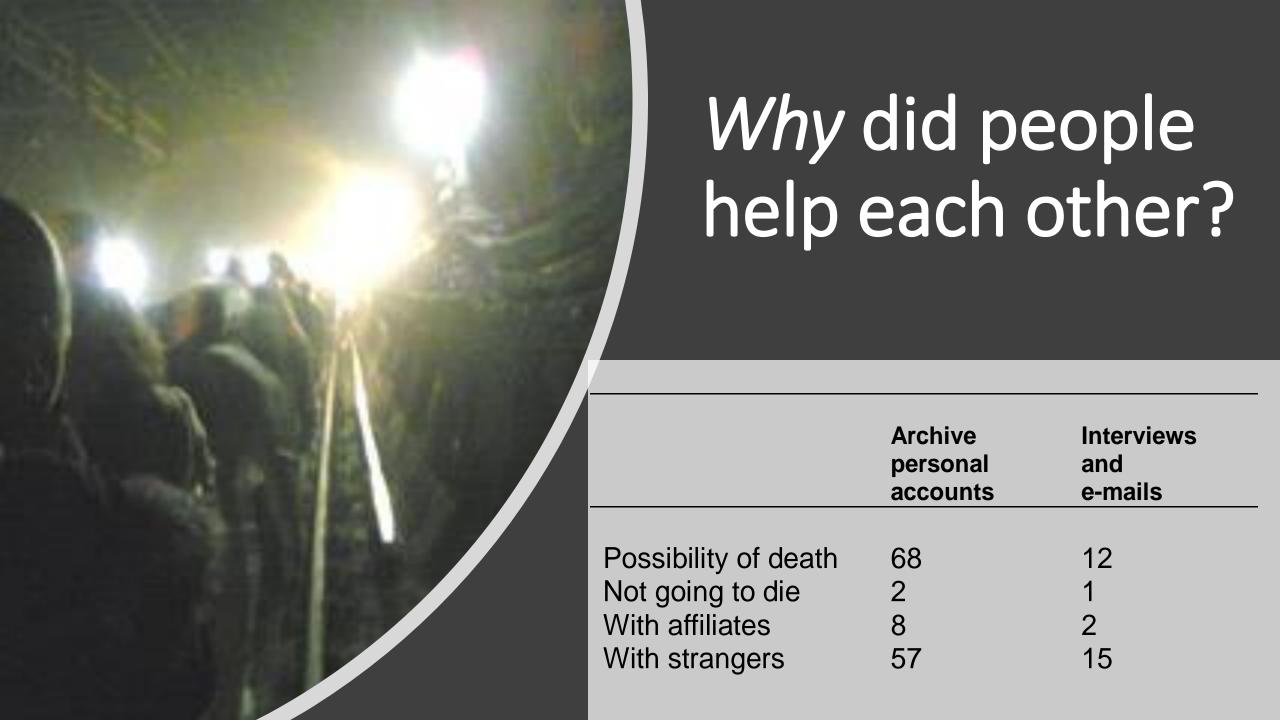


## 'Helping' (versus personal 'selfishness')

 (Helping = giving reassurance, sharing water, pulling people from the wreckage, supporting people as they evacuated, tying tourniquets)

	Contemporaneous newspaper accounts	Archive personal accounts	Primary data: Interviews and e-mails
'I helped'	57	42	13
'I was helped'	17	29	10
'I saw help'	140	50	17+
'Selfish' behaviours	3	11	4





#### **Before** the bombing:

Int: "Comparing to before the blast happened what do you think the unity was like before?"

LB 1: "I'd say very low- three out of ten, I mean you don't really think about unity in a normal train journey, it just doesn't happen you just want to get from A to B, get a seat maybe"

(LB 1)





'Me' in relation to other individuals

#### After the bombing...

Interviewees' references to 'we-ness':

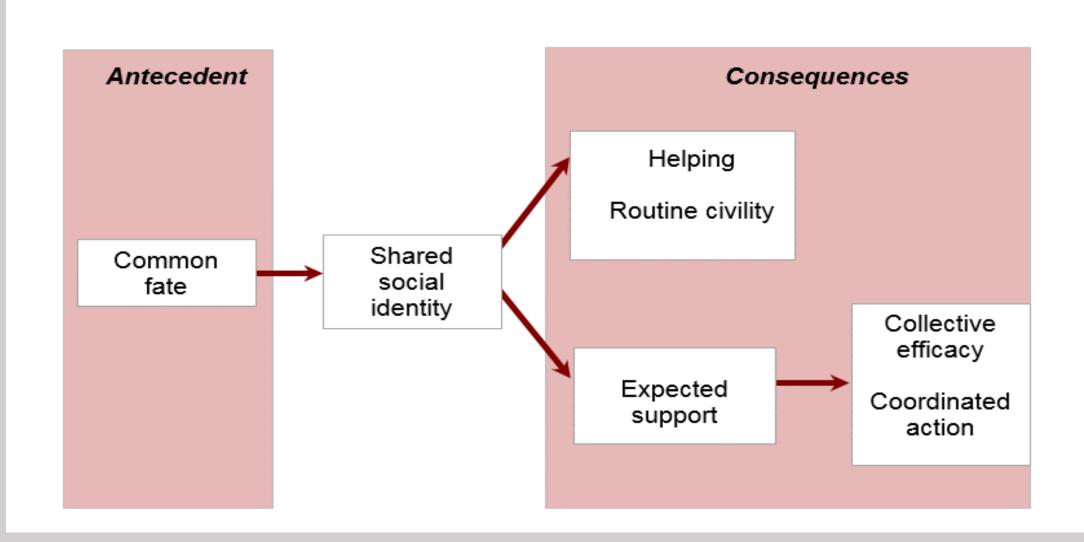
• 'unity', 'together', 'similarity', 'affinity', 'part of a group'



- 'everybody, didn't matter what colour or nationality'
- 'you thought these people knew each other'



'Us' in relation to the bomb blast



#### 'Mass panic'?

Panic on US plane as flight attendant warns aircraft may crash

Amateur video taken by a passenger captures the sounds of a struggle on board a US



### 19 killed in mass panic at Germany's Love Parade

Up to 342 injured after stampede breaks out during techno music festival





What about disorderly evacuations (*pushing*, *competition*)?

When does this occur?

#### When there is:

- 1. A narrow exit
- 2. An unfamiliar exit

...and (3 & 4)



3. When people in the crowd *don't* develop *shared identity* with each other

# Emergency evacuation from underground railway station (virtual reality)

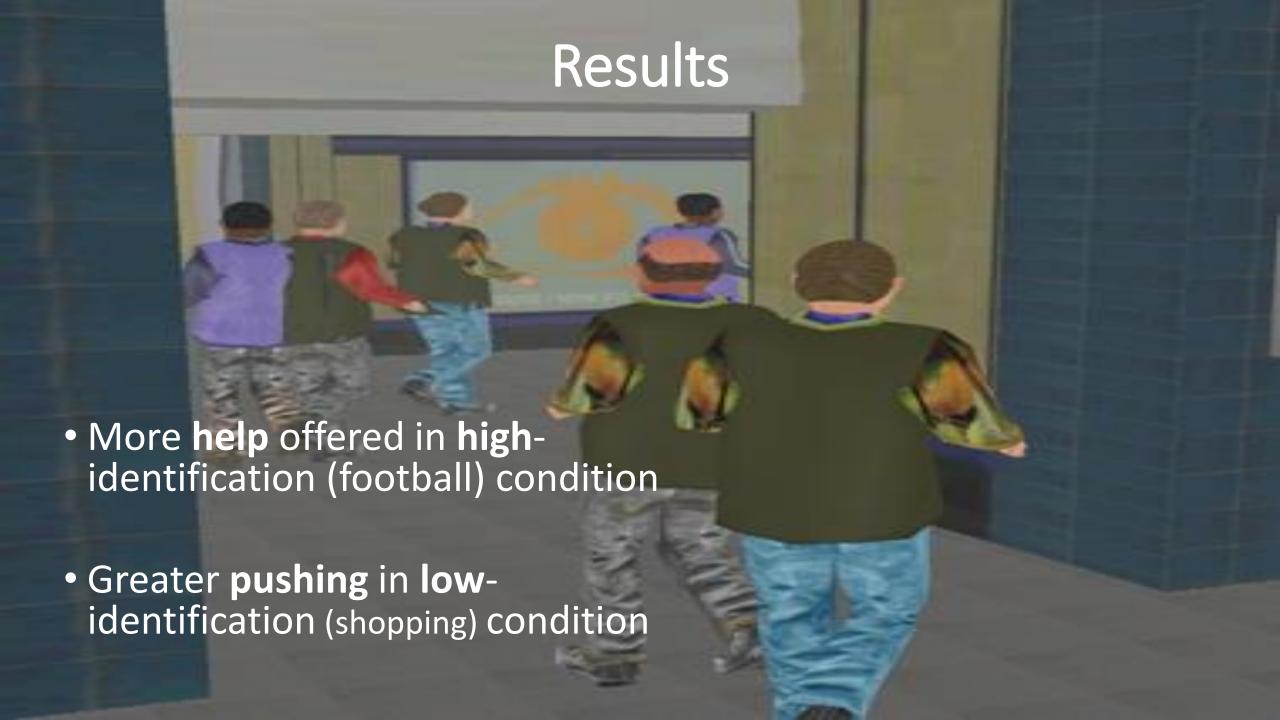
- Two conditions
- **High** identification with crowd: You are part of a crowd of football fans of the same team
- **Low** identification with crowd: You are amongst a crowd of shoppers from the sales.













What about disorderly evacuations (pushing, competition)?

When does this occur?

4. In the initial phase- when there has beena recent history ofterrorist attacks



2. How to use group psychology to enhance public safety at events and in emergencies



Public behaviours WE WANT for a safe event *and* emergency evacuation

- Coordinate with each other in an orderly manner: cooperate
- 2. Listen to, trust and accept information: **comply**
- 3. Act with urgency, not excessive **anxiety**



# 10 actionable recommendations



#### Preparedness phase

#### 1. Know the theory

- panic (over-reaction) is rare in crowds in emergencies
- *social support* among survivors is common in emergencies
- much of this social support is due to shared social identity
- crowd behaviour is a function of the perceived legitimacy of other groups' behaviour. Therefore, responders should understand that the way in which they manage an incident will impact on public behaviour



#### Preparedness phase

- 2. Work With, Not Against, Group Norms in Emergencies
  - be aware of and recognize group norms as a source of possible distress, and design the procedure so that responders are seen to do as much as possible to respect privacy

Cultural competence



## Preparedness phase

3. Communication!!!

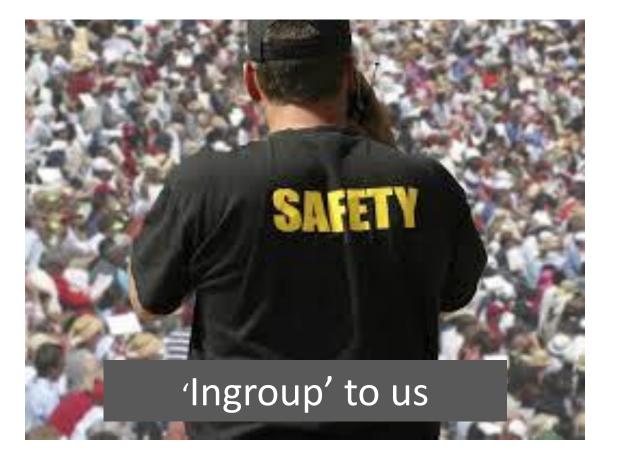
Everyone agrees...

Develop Evidence-Based, Pre-tested Communication Strategies

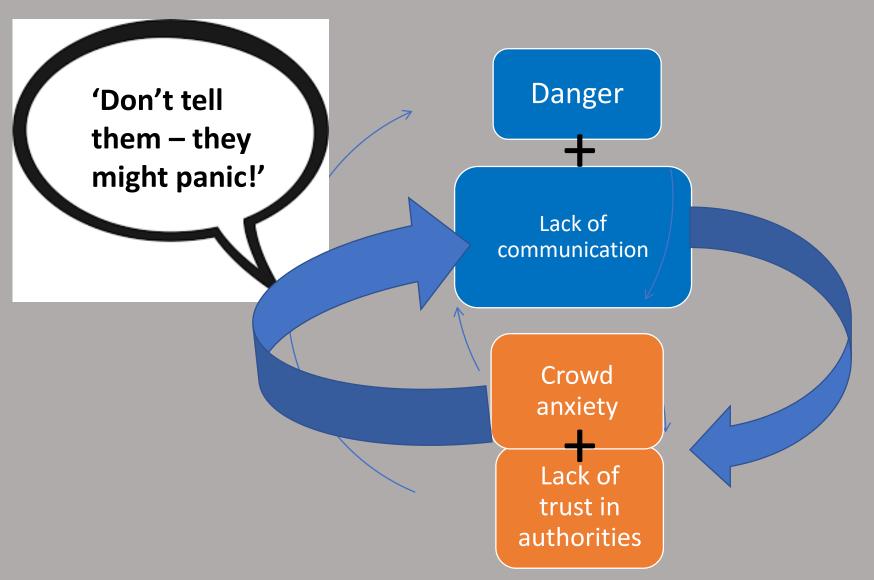
Provide Pre-incident Information and Identify Trusted Messengers Listen to and Learn From at-Risk **Communities** Build relationships during emergency planning: build shared social identity between communities and responder

Use communication (language, words, symbols) to build shared identity





# A vicious circle of believing in 'crowd panic'





- 4. Prioritize Informative and Actionable Risk and Crisis

  Communication
  - Build Shared Identity Between the Public and Responders Through Providing Information
  - Use Human Voices Rather Than Bells and Sirens to Communicate
  - Communicate What You Know (and What You Don't Know)

## Information works!

#### **Experiment on Newcastle Metro**

(Proulx & Sime, 1991)

Condition 1: simple alarm

Condition 2: P.A. (announcement) system

order to evacuate

Condition 3: P.A. system announced location and nature of threat (fire), and order to evacuate

Which condition led to the fastest (i.e. most effective) evacuation?





- 5. Do Not Undermine
  Shared Identity
  During the Response
  - Professional groups' actions might (inadvertently) inhibit the emergence of a shared identity process
  - Talk to them as a group rather than separate individuals
  - Use 'we' and 'us' to create a shared identity between crowd members and the professionals

**Build shared** identity through the way you provide information



## Novichok poisonings

# Salisbury poisoning: website says it has identified third GRU suspect

Denis Sergeyev named as involved in suspected poisoning in Bulgaria in 2015 by website Bellingcat





▲ Police officers in biohazard suits at the site of the Salisbury poisoning in March 2018. Photograph: Ben Stansall/AFP/Getty Images

A third suspect linked to the poisoning of the former Russian double-agent





### **CBRN**

(Chemical, Biological, Radiological, Nuclear)

#### Procedure:

- (a) quarantine (not dispersal) for
- (b) decontamination

 Quarantine and decontamination: A stressful emergency response procedure

• Significance: *lack* of compliance = risk!







Respect for Privacy Concerns

Legitimacy

Shared identity



Compliance



Trust



- 6. Accommodate the Public Urge to Help
  - Involvement builds unity and trust; and it can makes people feel better.
  - Often necessary for the public to respond, given the inability of sufficient responders to reach survivors in time





7. Recognize and Work With "Group Prototypes" for Influence During an Incident

 For example, a 'hooligan' leader, a DJ, a sports 'star'





The **identity** of the person or group providing the information matters!

When people are in the same group...

...they are more likely to:

- trust each other
- influence each other



Recovery phase

- 8. Maintain Active
  Communication With
  Recovering
  Communities
  - Keep Survivors and Families of Victims Informed
  - Keep Listening to Recovering Communities, and Act on This Information
- Keep the Disaster Community Alive
- 10. Mobilize Wider Solidarity

# Summary of recommendations

- Know group psychology
- Listen and learn Get to know the crowd's identities
  - 'recognize' their values, needs, priorities, norms
- Build shared identity to communicate effectively use words, symbols
- Provide information and respect to create shared identity

 Find more details on these recommendations and more at: https://www.frontiersin.org/articles/10.3389/fpubh.2019.00141/full

# Crowds & Identities



## Thank you for listening!

Please ask me if you have questions, or contact me:

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